Asia Economic Outlook: Navigating Uncertainty

Introduction

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Asia Outlook: Navigating Uncertainty

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Asia has been swept up in the slower conditions. China’s economy is forecast to grow 6.3% in 2019 and 6% in 2020 after the 6.6% expansion in 2018. Beijing is navigating a slowdown in domestic demand and sustained weakness in manufacturing and exports. The sustained trade war with the U.S. has been an added and significant hit. Pro-growth policies will be measured compared with prior downturns, keeping a rebound off the cards. Japan’s important export engine has lost momentum in 2019. Domestic demand is unable to sufficiently pick up the slack, and the pace of labour market tightening has slowed.

Central banks in Southeast Asia have overwhelmingly shifted gear to an easing bias to shore up domestic demand amidst the backdrop of overwhelmingly weaker manufacturing and export performances this year compared with 2018 (see Table 1).

China’s halcyon days are over

China’s economy is in the midst of a cyclical and structural slowdown that shows no signs of abating. GDP growth cooled to 6.2% y/y in the June quarter, its weakest pace since records began 27 years ago. It follows the 6.4% expansion in the March quarter and 6.6% full-year expansion in 2018. The June quarter’s growth rate is within the accepted range, as Beijing is targeting GDP growth of 6% to 6.5% in 2019, down from the around 6.5% target in 2018. In the first half of the year, GDP growth was 6.3% (see Chart 1).

The enduring trade war with the U.S. has hurt manufacturing and exports and deepened the entrenched structural decline in broad economic conditions. Evidence is rising of the disruption to manufacturing production lines from the trade dispute, and forward indicators, including new export orders, suggest weakness into 2020. Inflation in China has been a background issue this past year. But the outbreak of African swine flu has created a pork shortage, which has contributed to higher inflation in recent months, a situation that is unlikely to resolve quickly.

Deleveraging campaign

China’s stimulus this cycle has been measured and piecemeal, with the longer-term goal of achieving higher-quality growth in mind. The government has avoided the large-scale stimulus of prior downturns, and this has resulted in a gradual improvement of some conditions, namely via infrastructure spending, tax cuts, and easing credit conditions in some sectors. Further stimulus is expected through 2020. The monetary stimulus will continue focusing on smaller, private firms (see Chart 2).

At the heart of the deleveraging campaign—and consequent targeted stimulus approach—is the government’s quest to move away from shadow banking. Regulators’ persistence has yielded success, and growth in shadow banking in the year to May was down 10% y/y. This is in stark contrast to the credit-fuelled debt binge used in the aftermath of the financial crisis in 2009, when growth of shadow banking averaged 91% in 2010.
The trade war with the U.S. is complicating matters for Beijing given the disruption to supply chains in China and direct pain being inflicted on demand for manufactured goods caught up in the tariffs. A further layer of difficulty comes from the uncertainty of the trade dispute, with business sentiment souring and denting future activity.

**Bank of Japan pledges support**

The Bank of Japan has signaled that it is ready and willing to increase monetary stimulus if necessary. Governor Haruhiko Kuroda said that the bank could combine bigger asset purchases with interest rate cuts if the downside risks to global growth materialized and further hurt Japan’s weakened economy.

The BoJ is not forecast to hit its elusive 2% inflation target in the foreseeable future and has constantly fallen short (see Chart 3). Although the planned increase in the consumption tax rate from 8% to 10% in October will trigger inflation expectations and temporarily raise prices, the medium-term impact will be to depress domestic demand and further slow inflation.

**Will BoJ walk the talk?**

Soft inflation, a trade dispute with South Korea, slowing global demand, the U.S.-China trade war, and the October consumption tax hike could be the perfect storm that forces the BoJ to up the stimulus ante.

Prime Minister Shinzo Abe has confirmed that the planned October sales tax hike will go ahead despite growing speculation it would be delayed given the weakness at home and abroad. With this, we expect to see a temporary rise in spending in the third quarter that will then collapse through the fourth quarter after the tax implementation, a situation that has occurred with Japan’s other tax hikes.

Japan’s important export sector is struggling. Exports fell in June for a seventh straight month, with particular weakness in semiconductors and auto parts bound for China (see Chart 4). The Tankan survey shows that business conditions in Japan hit a three-year low in the June quarter. Business sentiment has been deteriorating since late 2017, coinciding with the trade war escalation. This is denting capital investment plans and hiring intentions and will be a further drag on domestic demand heading into 2020.

For Japan, adding monetary stimulus is less straightforward, not least because negative interest rates have undesirable consequences on profitability for commercial banks. But the problem is that the BoJ needs to at least signal its willingness to loosen policy further, given the yen would likely suffer as major central banks offshore turn dovish. If the easing bias in the U.S. and Europe continues, it will put upward pressure on the yen. Our baseline is that the central bank will keep policy settings steady.
The bright spot in Japan’s economy is the labour market (see Chart 5). The job-to-applicant ratio was 1.61 in June, not far from its highest level on record. There is a reasonable correlation between Japan’s vacancy rate and wages. The extent of tightening in Japan’s labour market is even more impressive when put in context of other developed markets. Less remarkable is the weak pass-through to higher wage growth.

Breathing space for EMs

Major central banks have responded to the cyclical downswing and heightened downside risks with an easing pivot. Nonwinding interest rate differentials with developed economies and expected depreciation of the U.S. dollar have so far kept external pressure off emerging markets compared with last year (see Chart 6). Cumulative net nonresident portfolio flows have been relatively upbeat so far in 2019, according to the Institute of International Finance.

Central banks in Asia have overwhelmingly boarded the easing bandwagon this year, taking the opportunity to undo some of the tightening that took place in 2018 to stabilize their external positions. The tally of central banks in Asia that have cut their policy rates this year has risen quickly. Thai-land, Indonesia and South Korea have come off the sidelines most recently, joining India, Malaysia, the Philippines, New Zealand and Australia. For most, further easing is on the cards heading into 2020.

Economies in Asia tend to flourish when global demand is buoyant, and operate below potential when it is not. The latter situation is happening. Exports and manufacturing are struggling in most economies across the region, justifying the need to shore up domestic demand (see Chart 7).

Also driving the easing stance is that the global outlook is plagued with downside risk. The trade war between the U.S. and China is unresolved, while Brexit uncertainty continues alongside a flare-up in tensions in the Middle East. Our baseline is that no deal between the U.S. and China is made through President Donald Trump’s first term.

Uncertainty limits policy potency

Expectations of further easing of monetary policy do not change the narrative that below-potential expansions will proceed into 2020. The potency of further expansionary monetary policy is limited by the unfavourable backdrop. Additional rate cuts make credit creation more attractive, but the global environment of heightened geopolitical risks is not one where firms want to invest. The Moody’s Analytics weekly business confidence survey confirms that businesses across the globe remain anxious, and sentiment is well down from a year ago. Also, lending rates are already very low in most economies. Concerns about policy space to insulate against a sudden, exogenous shock will remain relevant.

Singapore’s weakness sounds alarm

Singapore’s economy has had a tough 2019. Second-quarter GDP growth slipped amid a broad-based decline in activity. GDP growth is forecast at 0.9% in 2019, down from 3.2% in 2018. Singapore’s economic performance is seen as a decent barometer of Asia’s broader economic performance, as the production cycles tend to mirror each other.

Nonoil domestic exports shed 17.3% y/y in June, the fourth straight month of contraction and steepest monthly fall since February 2013. Electronics remain a major source of weakness. Nonelectronics have occasionally provided relief to the headline, but not of late. Tech shipments have been on a downswing for around two years, but weakness in the nontech sector did not materialize until 2019.

With the export-oriented sectors of the economy weak through 2019, much of the impetus for growth is coming from Singapore’s service sector thanks to the finance and insurance, information and communication, and business service sectors. Construction, which has lagged in recent years, has shown some improvement.

BoK responds to headwinds

Similar to Singapore, South Korea is a bellwether in Asia and the underlying trend is weak. GDP growth is forecast at 2% in 2019 following the 2.7% growth in 2018.

The latest headwind comes from the dispute between South Korea and Japan. The dispute began when a South Korean court ruled that South Koreans who were forced labourers for Japanese firms during WWII can sue for compensation today. Japan’s occupation of the Korean Peninsula from 1910-1945 remains a deeply sensitive issue.

Japan’s cabinet approved a proposal to take South Korea off its “white list” of
The outlook for Thailand’s economy has dimmed with weaker external conditions. Thailand’s economy is forecast to grow by 3.4% in 2019 and 3.9% in 2020 following the 4.1% lift in 2018. In addition to weaker export conditions, sluggish growth in rural incomes alongside impediments to public investment are hurting the growth picture. The Bank of Thailand joined the easing bandwagon earlier than expected. The Monetary Policy Committee in August voted 5-2 to cut rates. The strength of the baht appeared to be the primary driver. The BoT had only recently stated that easing policy would not do much for the baht given that real interest rates were already low, but with so many central banks in Asia and farther abroad turning even more dovish, the BoT apparently felt backed into a corner.

Easier monetary settings do not address the underlying reasons for the strong baht, including the rising current account surplus and hefty foreign reserves, both attractive to investors in the jittery global environment. Taiwan and South Korea also run current account surpluses, but their currencies have not had the same strength given their perceived greater adverse exposure to the trade war, particularly as any sort of near-term resolution seems remote.

Malaysia’s export weakness
Malaysia’s GDP growth is on a similar slowing trajectory. GDP growth is forecast to hit 4.5% in 2019 after 4.7% in 2018 and 5.7% in 2017. Malaysia’s export sector has struggled amid weakness in the global tech cycle and commodity prices. The outlook for oil prices does not suggest meaningful relief, as Malaysia is a net oil exporter. Moody’s Analytics forecasts West Texas Intermediate crude oil to hold broadly steady around its current levels, keeping pressure on government revenues.

In 2018, the government abandoned its earlier fiscal deficit target of 2.8% of GDP, later targeting a deficit of 3.7% for the year. The government hopes to lower the deficit to 3.4% in 2019, which could prove a challenge given the narrower sales and services tax. Strained public finances are likely to undermine public investment, which is expected to remain on the weak side in 2019.

Private consumption was a key driver of GDP growth in 2018 thanks to continued wage and employment growth. Moody’s Analytics expects private consumption to remain solid into 2020. An additional lift to domestic demand is coming from the government restarting a number of projects related to China’s Belt and Road Initiative after reportedly negotiating more favourable terms. This will help lift fixed investment through 2020, with positive spillovers to the broader economy.

The Philippines was bruised in 2018
The Philippines emerged from 2018 bruised. GDP growth hit 6.2% in 2018, its weakest pace in three years. A number of factors conspired to weaken economic activity in 2018. Although, President Rodrigo Duterte’s Build Build Build program promises to improve infrastructure, which has long undermined the country’s growth potential. Duterte aims to lift infrastructure spending to 7.4% of GDP by 2022 from less than 3% under prior administrations. As of November, 44 out of 75 major infrastructure projects were being implemented, with 11 in the construction phase. By 2022, 31 projects worth about US$9.8 billion are expected to be completed.

GDP growth in the Philippines was damaged through the first half of 2019 by delays to the passing of the 2019 budget, which caused hefty disruption to public construction. Agriculture has also been weak as poor growing conditions related to El Niño have hurt the planting season. These impediments have now eased, but the government’s goal of 6% to 7% growth in 2019 is optimistic and the Moody’s Analytics forecast sits at 5.8%.

Increased support to consumption, which has held up relatively well this year, will come from the Bangko Sentral ng Pilipinas easing monetary policy. An earlier hurdle to the BSP easing policy this year was inflation, but that has now abated. Inflation has been...
broadly cooling since its 6.6% peak in October and is now within the central bank’s 2% to 4% target range (see Chart 8).

We expect the central bank to continue reversing some of the 175 basis points of hikes implemented in 2018, with a cumulative 75 basis points of interest rate reductions in the baseline. Easier monetary settings will help ensure the Philippines remains one of Asia’s fastest-growing economies this year, with a 5.8% expansion forecast.

Bank Indonesia treading carefully

Although Indonesia’s economic outlook is also less favourable now due to the heighted global uncertainty, growth prospects remain positive thanks to strength in domestic demand. GDP growth is forecast to slow to 5% in 2019 from 5.2% in 2018. Continued infrastructure spending should help sustain fixed investment growth, as will partially reversing earlier monetary tightening.

There was a sizeable jump in government spending in the June quarter compared with a year earlier. This was on the back of a jump in the number of civil servants as well as higher procurement spending due to the April general elections, the world’s largest one-day elections, whereby 190 million Indonesians headed to the polls across the archipelago. The election boost also showed up in a spike of nonprofit institutions serving households, which was up 15.3% y/y in the June quarter.

President Joko Widodo has optimistic plans for his second five-year term, including liberalising the labour market and stepping up infrastructure spending, the latter of which was seen as a primary disappointment in his prior term. Though there was improvement, it fell short of expectations. Given that various impediments to improved infrastructure remain, including land acquisition and local government regulatory requirements, Moody’s Analytics does not forecast a material improvement in potential growth, especially to the elusive 7% goal that Widodo set at the beginning of his first term in 2014.

Indonesia is less integrated in Asia’s supply chain, so it has not been as hurt by the disruption resulting from the trade war, but it has been far from immune. In particular, its exports slumped 1.8% y/y in the June quarter, with a key drag being oil and gas shipments, which fell 31% y/y. This is a consequence of the cyclical downswing in global demand that has been exacerbated by the trade war. It has also damaged Indonesia’s external position, particularly given the slump in prices for key commodities, including palm oil, which have been weak for months.

BI reduced its policy rate by 25 basis points to 5.75% at its July meeting. The bank had flagged in the lead-up to the meeting that easing was on the cards, but it was looking for the right time given its preoccupation with maintaining external stability, a credible endeavor.

BI was amongst the most active emerging market central banks in 2018 in trying to stem capital outflows, and an important lever was lifting the policy rate by 175 basis points. Its aggressiveness was warranted, since Indonesia was one of the hardest-hit in Asia by emerging market assets falling out of favour due to several vulnerabilities. In particular, foreigners account for almost 40% of Indonesian government bonds, so when emerging markets were less attractive as central banks in major developed markets looked to continue normalising policy, foreigners exited Indonesia with a vengeance, causing bond yields to surge and the rupiah to slump at times to its lowest level in 20 years. The adverse swing in sentiment that caused the exchange rate slump also widened the current account deficit, further exacerbating Indonesia’s vulnerability to adverse swings in investor appetite (see Chart 9).

Case study: Trade war and Vietnam

The trade war between the U.S. and China has led to a reordering of global supply chains as manufacturers work to circumvent tariffs. More than two-thirds of world trade occurs via global supply chains, according to the World Bank, and the disruption to the status quo from the world’s two largest economies lobbying tariffs at one another has been significant.

The trend of Chinese manufacturers moving parts of their operations to Southeast Asia has accelerated since the trade war began. First, these economies are not subject to U.S. tariffs. Second, the structural features of the economies are appealing. Business environments are generally becoming more favourable and operating costs are lower, especially for labour. For instance, Thailand and Malaysia have seen an increase in auto production in the past year, while Vietnam has seen an increase in rubber, electronics and textiles production. The ASEAN-China trade agreement, which came into force for goods in 2005 and for services in 2007, facilitates this transition, as does the agreement with the EU, which came into effect in 2007.

![Chart 8: The Philippines’ Cooling Inflation](chart8.png)

**Chart 8: The Philippines’ Cooling Inflation**

CPI, % change yr ago

![Chart 9: Indonesia’s CAD Is a Vulnerability](chart9.png)

**Chart 9: Indonesia’s CAD Is a Vulnerability**

Current account deficit to GDP, %

Sources: Philippine Statistics Authority, Moody’s Analytics

Sources: Statistics Indonesia, Moody’s Analytics
The agreement extends beyond eliminating tariffs and seeks to address barriers that are behind the scenes to facilitate the flow of goods and services.

Prior to the trade war, Vietnam was already closely tied to China. China is a key trading partner and large source of foreign direct investment. A growing proportion of Vietnam’s exports are initially from intermediate goods imports from China (see Chart 10).

Vietnam is attractive due to its relatively low-cost, young and large working-age population. It has been able to slowly move up the value chain, helped by its increasingly well-educated workforce. The government has been proactive in creating price stability (after a history of high inflation) and improving its external position to maintain its attractiveness to offshore firms. Few restrictions on foreign investment and ongoing foreign ownership are noteworthy. Although there are caps on foreign investment in local banks, the government can waive caps on a case-by-case basis. Investors can be considered for tax holidays and reductions. Ease of doing business has improved in recent years, according to the World Bank.

Vietnam’s FDI in context

Vietnam’s relative attractiveness spills over to solid foreign direct investment. As a proportion of GDP, foreign direct investment was at 6% in 2017, the World Bank’s latest datapoint (see Chart 11). Foreign direct investment pledges for new projects, increased capital, and stake acquisitions (a gauge of future foreign direct investment) were up almost 70% y/y over the same period. The manufacturing and processing industry is the largest single recipient, representing almost 72% of total pledges.

Cambodia’s foreign direct investment as a proportion of GDP has been larger than Vietnam’s in recent years, according to the World Bank. Compared with Vietnam, foreign direct investment into Cambodia is in lower-value-added manufacturing, with garment manufacturing and agriculture being large recipients. The service industry, including tourism, is a growing market. Sources of foreign direct investment are typically from within Asia, including China, Malaysia and Thailand.

Limits looming

Vietnam’s labour costs are rising, although they remain relatively low compared with those of others, including China, Malaysia and Thailand (see Chart 12). Also, rising land costs are constraining Vietnam’s ability to continue absorbing foreign investment.

Meanwhile, pressure on Vietnam’s infrastructure is rising with increased bottlenecks. This has included increased travel times due to congestion and energy constraints, including for electricity. The government cannot keep pace to increase capacity for ports, transport links and power plants.

Fortunes could sour in a tweet

Vietnam has been an attractive alternate destination for manufacturers in China given it is not subject to U.S. tariffs. This could all change in a tweet from President Donald Trump, who has announced other key foreign trade moves on that platform. There is a risk that the U.S. could take action against Vietnam...
as well. The merchandise trade deficit that the U.S. runs with China has been a particular focus of the Trump administration and the trade deficit with Vietnam has steadily increased, making Vietnam vulnerable to accusations of a one-sided relationship (see Chart 13).

There could also be closer scrutiny around the rules of origin, which allow importers to stamp goods as being from a particular country if they are "substantially transformed." In practice this has proven to be problematic. Anecdotes suggest there is much room for standardization and clarity.

![Chart 13: Vietnam’s Rising Trade Surplus](chart.png)

**U.S. trade balance w/select economies, $ mil, rolling 12-mo sum**

Sources: Census Bureau, Moody’s Analytics
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